**Financial Statements** 

## BOARD OF DIRECTORS

Name	Position	Zone
Jesse Nelson	Vice Chair	Zone 1
Jim Johnson	Director	Zone 2
Jeffrey Becker	Chair	Zone 3
Joan Zuber	Director	Zone 4
Don Guttridge	Secretary	Zone 5
Roger Fantz	Treasurer	At Large
Jan Lee	Director	At Large

## MAILING ADDRESS

Clackamas Soil and Water Conservation District 221 Molalla Avenue, Suite 102 Oregon City, OR 97045

# Financial Statements For the year ended June 30, 2018

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## **Independent Auditor's Report**

Board of Directors Clackamas Soil and Water Conservation District Clackamas County, Oregon

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and each major fund of the Clackamas Soil and Water Conservation District as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Clackamas Soil and Water Conservation District, as of June 30, 2018, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## Richard Winkel, CPA

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email: rwinkel@winkelcpa.com

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3-5 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Clackamas Soil and Water Conservation District's basic financial statements. The budgetary comparison schedules and combining statements are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Oregon Revised Statutes

In accordance with Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, we have issued our report dated December 18, 2018 on our consideration of Clackamas Soil and Water Conservation District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters including the provisions of the Minimum Standards for Audits of Oregon Municipal Corporations. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance.

December 18, 2018

Kichard Winkel, CPA



## Management's Discussion and Analysis For the Year Ended June 30, 2018

Our discussion and analysis of Clackamas Soil and Water Conservation District's financial performance provides an overview of the District's financial activities for the fiscal year ended June 30, 2018. Our purposes are to assist users of these financial statements to interpret the information found in the following pages, highlight the major factors and impacts on the District's financial situation, and to explain significant changes from last year to this year. Please read it in conjunction with the District's financial statements beginning on page 6.

#### FINANCIAL HIGHLIGHTS

- Revenues decreased in 2018 by \$230,469. The majority of the change resulted from decreased grant funding. Grant revenues decreased by \$349,671 due to decreased funding from PGE for various projects.
- Total expenditures increased by \$248,395, primarily related to increases in conservation projects and grants to landowners.
- The District's net position decreased by \$337,719 during the year ended June 30, 2018.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

The government-wide financial statements on pages 6 and 7 are designed to provide an overview of the District's finances. The statement of net position presents information regarding assets and liabilities, with the difference between the two reported as net position. Over time, the increases or decreases in net position may serve as an indicator of whether the financial position of the District is improving or deteriorating. The statement of activities presents information showing how the District's net assets changed during the year.

The fund financial statements on pages 8 through 11 focus on inflows and outflows of spendable resources, as well as balances of resources available at the end of the year for the District's funds. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate comparison with the government-wide financial statements.

#### FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

Governmental fund balances totaled \$1,758,482 at June 30, 2018. A summary of changes in governmental fund balances follows:

	June 30	0, 2018	June 30, 2017			Change		
General fund	\$ 1,3	311,274	\$	1,470,692		(156,610)		
Conservation grant fund	1	153,618		290,070		(136,452)		
Conservation loan fund	2	236,206		178,740		54,658		
Working lands legacy		32,489		31,433		1,056		
Building reserve fund		24,895		3,131		21,764		
Total	\$ 1,7	758,482	\$	1,974,066	\$	(215,584)		

In 2018 the General Fund revenues were \$2,518,723 during the year ended June 30, 2018, a decrease of \$193,423 from the prior year while expenditures were \$2,241,494 in 2018, an increase of \$436,131 from 2017. The decrease in revenues was due lower grants from PGE of \$301,386 offset by increases in tax revenues of \$92,778. The increase in expenditures was for higher materials and services costs and personnel services, which increased \$195,021 and \$193,843, respectively.

## Management's Discussion and Analysis For the Year Ended June 30, 2018

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

## SUMMARY STATEMENT OF NET POSITION

		FY 2018		FY 2017
Assets:				
Cash and investments	\$	2,118,933	\$	2,255,935
Other current assets		243,979		235,049
Total current assets		2,362,912		2,490,984
Loans receivable due in more than one year		60,360		73,118
Capital assets, net of depreciation		701,204		735,595
Total assets		3,124,476		3,299,697
Current liabilities		506,089		437,996
Liabilities due in more than one year		279,251		184,846
Total liabilities		785,340		622,842
NET POSITION:				
Net investment in capital assets		701,204		735,595
Unrestricted		1,637,932		1,941,260
Total net position	\$	2,339,136	\$	2,676,855
SUMMARY STATEMENT OF A	CTIV	/ITIES		
		FY 2018		FY 2017
Program revenues:				
Grants	\$	524,593	\$	874,264
General revenues:				
Property taxes		2,285,389		2,184,228
Interest income		42,321		24,070
Other income		3,716		3,926
Total revenues		2,856,019		3,086,488
Expenditures				
Soil and water conservation		3,193,738		2,945,343
Total expenses		3,193,738		2,945,343
		3,173,730	-	
Change in net position		(337,719)		141,145
Change in net position  Net position, beginning of year				

## Management's Discussion and Analysis For the Year Ended June 30, 2018

#### **BUDGETARY HIGHLIGHTS**

See the supplemental information for detailed schedules of budget to actual variances for the fiscal year ended June 30, 2018.

Revenues for the General Fund were \$2,518,723 which was \$92,981 over budget. Expenditures for the General Fund were \$2,165,458, which was \$89,453 under budget.

#### CAPITAL ASSETS

At June 30, 2018 the District had \$701,204 invested in capital assets, net of accumulated depreciation. More detailed information about the District's capital assets is presented in the notes to the financial statements.

#### LONG-TERM DEBT

The District has a loan to Oregon Department of Environment Quality, the balance owed on this loan is \$279,251 at June 30, 2018. More detailed information about the District's long-term debt is presented in the notes to the financial statements.

#### **ECONOMIC FACTORS**

Property tax revenue is the main source of the District's operating revenue. The District also receives state grants. All expenses for soil and water conservation must be paid for by these sources.

## FINANCIAL CONTACT

The District's financial statements are designed to give the public a general overview of the District's accountability. If you have questions about financial matters please contact the District at 221 Molalla Ave, Suite 102, Oregon City, OR 97045. The District telephone number is (503) 210-6000.





## **Statement of Net Position**

# June 30, 2018

	Governmental Activities
ASSETS	
Cash and investments	\$ 2,118,933
Property taxes receivable	139,318
Accounts receivable	42,294
Prepaid asset	35,589
Loans receivable:	
Due within one year	26,778
Due in more than one year	60,360
Capital assets, net of depreciation	701,204
Total assets	3,124,476
LIABILITIES	
Accounts payable	318,561
Accrued payroll	135,717
Accrued compensated absences	51,811
Long-term liabilities:	
Due within one year	-
Due in more than one year	279,251
Total liabilities	785,340
NET POSITION	
Net investment in capital assets	701,204
Unrestricted	1,637,932
Total net position	\$ 2,339,136

## **Statement of Activities**

		Funct	on Revenues		
Functions	Expenses	Charges For Services	Operating Grants and Contributions		Net (Expense) Revenue And Changes in Net Position
Conservation	\$3,193,738_ \$		\$\$ 524,593	\$_	(2,669,145)
Total Governmental Activities	\$ 3,193,738 \$	-	\$ 524,593	=	(2,669,145)
General Revenue Property tax Unrestricted Other genera	es investment earnings			-	2,285,389 42,321 3,716
Total General Ro	evenues			-	2,331,426
Change in net as	ssets				(337,719)
Net position, beg	ginning of year			_	2,676,855
Net position, end	d of year			\$	2,339,136



## **Balance Sheet – Governmental Funds**

## June 30, 2018

	General Fund	Conservation Grants Fund		servation an Fund	Non-Major Funds		Total
ASSETS:							
Cash and investments	\$ 1,702,787	\$	122,556	\$ 236,206	\$	57,384	\$ 2,118,933
Property taxes receivable	139,318		-	-		-	139,318
Accounts receivable	11,232		31,062	-		-	42,294
Prepaid asset	35,589			 			35,589
Total assets	\$ 1,888,926	\$	153,618	\$ 236,206	\$	57,384	\$ 2,336,134
LIABILITIES:							
Accounts payable	\$ 318,561	\$	-	\$ -	\$	-	\$ 318,561
Accrued payroll	135,717			 			135,717
Total liabilities	454,278			 			454,278
DEFERRED INFLOWS OF RESOURCE	ES						
Deferred property tax revenue	123,374			 			123,374
Total deferred inflows of resources	123,374		-	-		-	123,374
FUND BALANCES:							
Nonspendable (prepaid asset)	35,589		-	-		-	35,589
Committed (conservation)	-		153,618	236,206		-	389,824
Assigned (building reserve)	-		-	-		57,384	67,384
Unassigned	1,275,685		-	 			1,265,685
Total fund balances	1,311,274		153,618	 236,206		57,384	1,758,482
Total liabilities and fund balances	\$ 1,888,926	\$	153,618	\$ 236,206	\$	57,384	\$ 2,336,134

## **Reconciliation of Balance Sheet to Statement of Net Position**

## June 30, 2018

Total fund balances – Governmental Funds	\$ 1,758,482
The cost of capital assets (land, buildings and equipment) purchased or constructed is reported as an expenditure in governmental funds. The Statement of Net Position includes those capital assets among the assets of the District as a whole.	
Net capital assets	701,204
Loans receivable are reported as revenues when the payments are received in the governmental funds. The Statement of Net Position records these as assets of the District as a whole.	
Loans receivable	87,138
Property tax revenue in the Statement of Activities differs from the amount reported in the governmental funds. The District records deferred revenue for all property taxes levied but not received; however, in the Statement of Activities, there is no deferred revenue and the full property tax receivable is recognized as revenue.	
Deferred revenue related to property taxes	123,374
Accrued vacation and compensation and the net pension obligation are not due and payable in the current period and therefore are not reported in the funds.	
Accrued vacation and compensation	(51,811)
Long-term liabilities are reported as expenditures when they are repaid in the governmental funds. The Statement of Net Position records these as liabilities of the District and only records the interest expense as an expense.	
Long-term liabilities	 (279,251)
Net position	\$ 2,339,136

# Statement of Revenues, Expenditures and Changes in Fund Balances—Governmental Funds

	General	Conservation	Conservation	Non- Major	T . 1
REVENUES:	Fund	Grants Fund	Loan Fund	Funds	Total
Property tax income	\$ 2,272,554	\$ -	\$ -	\$ -	\$ 2,272,554
Grant income	205,766	86,474	ψ – -	ψ - -	292,240
Interest income	36,687	-	2,148	3,486	42,321
Other income	3,716	_	-	-	3,716
Proceeds from conservation loan	-	-	25,000	-	25,000
Repayments on loans receivable			44,822		44,822
Total revenues	2,518,723	86,474	71,970	3,486	2,680,653
EXPENDITURES:					
Current:					
Personnel services	1,564,178	-	-	-	1,564,178
Materials and services	601,280	607,801	-	105,666	1,314,747
Conservation loans	-	-	17,312	-	17,312
Capital outlay			-	<u>-</u>	
Total expenditures	2,165,458	607,801	17,312	105,666	2,896,237
Revenues over (under) expenditures	353,265	(521,327)	54,658	(102,180)	(215,584)
OTHER FINANCING SOURCES (USES):					
Transfers in	-	384,875	-	125,000	509,875
Transfers out	(509,875)			-	(509,875)
Change in fund balances	(156,610)	(136,452)	54,658	22,820	(215,584)
Fund balance, beginning of year	1,467,884	290,070	181,548	34,564	1,974,066
Fund balance, end of year	\$ 1,311,274	\$ 153,618	\$ 236,206	\$ 57,384	\$ 1,758,482

# Reconciliation of Statement of Revenues, Expenditures and Changes in Fund Balances to Statement of Activities

## For the Year Ended June 30, 2018

Total changes in fund balances – Governmental Funds	\$ (215,584)
Capital asset additions are reported in the governmental funds as expenditures. However, in the Statement of Activities, the cost of those assets is capitalized and allocated over their estimated useful lives as depreciation expense. When assets are sold, the governmental funds report the sales proceeds as a gain. However, the net sales price above the book value is reported as a gain on the Statement of Activities.	
Current year capital outlay expenditures capitalized as additions Depreciation expense	(34,391)
Property tax revenue in the Statement of Activities differs from the amount reported in the governmental funds. In the governmental funds, which are on the modified accrual basis, the District recognizes deferred revenue for all property taxes levied but not received; however, in the Statement of Activities, there is no deferred revenue and the full property tax receivable is recognized as	
revenue.	12,835
Accrued vacation is not due and payable in the current period and therefore is not reported in the funds.	14,519
Loans payable are reported in the governmental funds as increases in fund balance when received and decreases when paid back. When loans are made to other organizations this is reported in the governmental funds as decrease in fund balance and as an increase in fund balance when they loans are paid back to the District. However, in the Statement of Activities, loans payable are reported as liabilities and loans receivable as assets.	
Loan forgiveness	(62,588)
Receipt of loan funds	(25,000)
Advances under loans receivable	17,312
Receipts under loans receivable	 (44,822)

Change in net position of governmental activities

\$ (337,719)

# Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – General Fund

DEVENIUES.	Original Budget	Final Budget	Actual	Fin: P	riance to al Budget Positive [egative]
REVENUES:					
Property taxes Grant revenue Interest Miscellaneous income	\$ 2,221,910 152,519 15,000 2,000	\$ 2,221,910 165,738 29,803 8,291	\$ 2,272,554 205,766 36,687 3,716	\$	50,644 40,028 6,884 (4,575)
Total revenues	2,391,429	2,425,742	2,518,723		92,981
EXPENDITURES:					
Personnel services Materials and supplies Capital outlay Contingency	1,515,210 645,619 13,000	1,642,721 612,190 - -	 1,564,178 601,280 - -		78,543 10,910 - -
Total expenditures	 2,173,829	 2,254,911	 2,165,458		89,453
Excess of revenues over (under) expenditures	217,600	170,831	353,265		182,434
OTHER FINANCING SOURCES (USES): Transfers in Transfers out	(759,554)	 (519,875)	 (509,875)		10,000
Total other financing sources (uses)	 (759,554)	 (519,875)	 (509,875)		10,000
Change in fund balance	(541,954)	(349,044)	(156,610)		192,434
Beginning fund balance	1,614,200	1,465,418	1,467,884		2,466
Ending fund balance	\$ 1,072,246	\$ 1,116,374	\$ 1,311,274	\$	194,900

#### **Notes to Financial Statements**

June 30, 2018

## 1. Summary of Significant Accounting Policies

#### **Reporting Entity**

Clackamas Soil and Water Conservation District (the "District") is a municipal corporation organized under the general laws of the State of Oregon established to provide technical and practical services designed to conserve and use resources sustainable today and for future generations. The District works with landowners who have a personal commitment to improving the conservation of their property, including development and delivery of designs and improvements in drainage, protection of water from animal nutrients, mud and manure management, weed control, sustainable crops, and erosion protection.

The District is governed by a seven-member Board of Directors, which is elected by Clackamas County residents. Officers are elected by the Board of Directors, which is authorized to transact all business on the District's behalf.

The District is a political subdivision of the State of Oregon. The reporting entity consists of the primary government, any organization for which the primary government is financially accountable, and any other organizations that, because of the nature and significance of their relationship with the primary government, may not be excluded from the financial reporting entity.

All significant activities have been included in the basic financial statements. The District is financially independent of other state and local governmental units. Based on these criteria, the District is not a component unit of another entity, nor is any other entity required to be included in the financial statements of the District.

### Measurement Focus and Basis of Accounting

The Statement of Net Position and the Statement of Activities have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants are recognized as revenue as soon as all eligibility requirements have been met.

#### Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the governmental activities of the District in one column. The statement of activities demonstrates the degree to which expenses are offset by program revenues. Items not properly included among program revenues are reported as general revenues.

The statement of activities reports the District's activities by function. The District's sole function is soil and water conservation. The statement of activities demonstrates the degree to which the expenses of each function are offset by program revenues. Program revenues include 1) charges to those who use or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operating requirements of a particular function. Interest income is reported as general revenues.

#### **Notes to Financial Statements – Continued**

#### June 30, 2018

## 1. Summary of Significant Accounting Policies (continued)

Separate fund financial statements are also provided. The governmental fund financial statements are maintained using the accrual basis of accounting whereby revenues are recorded in the accounting period in which they become both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this period, the governmental considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

## **Fund Accounting**

The District has the following major funds:

- The General Fund accounts for all activities except those required to be accounted for in other funds. The principal revenue sources are property taxes, grants and interest.
- The Conservation Grant Fund is a special revenue fund to account for special projects related to conservation. The Fund Balance in this fund is committed for conservation projects.
- The Conservation Loan Fund is a fund to account for loans to landowners related to conservation. The Fund Balance in this fund is committed for conservation loans.

The District also reports the following non-major funds:

- The Building Reserve Fund is a capital project fund used to account for resources restricted for the acquisition or construction of specific capital items or projects. The Fund Balance in this fund is assigned for future capital projects.
- The Working Lands Legacy Fund focuses on the long-term conservation of working lands: farms, fields and forests.

#### Net Assets

Net assets represent the difference between assets and liabilities. Net assets are reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or regulations of other governments. Net assets are classified in the following three categories:

Invested in capital assets, net of related debt – consists of capital assets net of accumulated depreciation, reduced by the outstanding borrowings of any debt attributable to the acquisition, construction, or improvement of those assets.

Restricted net assets – consists of net assets with constraints placed on them by entities outside of the District. At June 30, 2018 the District had no restricted net assets.

Unrestricted net assets – all other net assets that do not meet either of the criteria above.

#### **Notes to Financial Statements - Continued**

#### June 30, 2018

## 1. Summary of Significant Accounting Policies (continued)

#### **Fund Equity**

The District follows the guidance in GASB issued Statement No. 54, Fund Balance Reporting and Governmental Fund-type Definitions. Under this standard, fund balances are classified as nonspendable, restricted, committed, assigned, and unassigned.

- Nonspendable fund balance represents amounts that are not in a spendable form.
- Restricted fund balance represents amounts constrained to specific purpose by their providers (such as grant requirements, donor requirements, or other governments) or are restricted by law (constitutionally or by enabling legislation).
- <u>Committed fund balance</u> represents funds constrained to specific purposes by a government itself, using its highest level of decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest-level authority action to remove or change the constraint.
- <u>Assigned fund balance</u> represents amounts a government intends to use for a specific purpose; intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority.
- <u>Unassigned fund balance</u> represents amounts that are available for any purpose; these amounts are reported only in the General Fund.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

## Cash and Investments

The District has defined cash and cash equivalents to include cash on hand, demand deposits and short term investments with original maturities of three months or less. Investments maintained in the Oregon Local Government Investment Pool (LGIP) are carried at cost, which approximates fair value, and are classified as a cash equivalent. Fair value of the investments in the LGIP are the same as the value of the pool shares. The carrying amount of the cash and cash equivalents approximate fair value due to the short term maturities of these instruments.

The insurance and collateral requirements for deposits are established by banking regulations and Oregon law. Federal Deposit Insurance Corporation (FDIC) insurance of up to \$250,000 applies to total deposits at each financial institution.

#### **Notes to Financial Statements - Continued**

#### June 30, 2018

## 1. Summary of Significant Accounting Policies (continued)

#### **Property Taxes**

In the government-wide financial statements uncollected property taxes are recorded on the Statement of Net Assets. In the fund financial statements property taxes that are collected within 60 days after year end are considered measureable and available and, therefore, are recognized as revenue. The remaining balance of uncollected property taxes is recorded as deferred revenue on the Governmental Funds Balance Sheet because it is not deemed available to finance operations in the current period.

Real property taxes are levied and attached as an enforceable lien on property as of July 1 of each fiscal year. Real property taxes may be paid in full by November 15 with a 3% discount, or paid in three equal payments on November 15, February 15, and May 15. Clackamas County, Oregon, makes all assessments of property value and levies and collects property taxes for all levying districts within the County. The District considers all property taxes to be fully collectible and therefore, no allowance for uncollectible property taxes has been made.

## Capital Assets

Capital assets are stated at historical cost. Donated assets are recorded at their estimated fair market value at the date of donation. The District defines capital assets as assets with an initial cost of more than \$1,000 and an estimated useful life in excess of one year. Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Furniture and Equipment 3 to 7 years Vehicles 5 years

#### Accrued vacation and compensation

It is the District's policy to allow employees to accrue earned vacation and compensation pay benefits. A liability for these amounts has been recorded on the government wide financial statements because these amounts are payable when employees separate from service with the District.

## <u>Use of Estimates</u>

The preparation of financial statements in accordance with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that effect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, as well as revenues and expenses reported for the periods presented. Actual results could differ from those estimates.

#### Transfers

The District makes transfers between funds when approved by the Board. Transfers are made from the General Fund to the Conservation Fund for conservation projects. Transfers for the year ended June 30, 2018 are presented in the fund financial statements, but have been eliminated from the statement of activities.

#### **Notes to Financial Statements - Continued**

June 30, 2018

## 1. Summary of Significant Accounting Policies (continued)

## Subsequent Events

Management has evaluated subsequent events through December 18, 2018 which is the date the financial statements were available to be issued.

## 2. Stewardship, Compliance and Accountability

The District is subject to the budget requirements of state law. The resolution authorizing appropriations of each fund sets the level by which expenditures cannot legally exceed appropriations. Total personnel services, materials and services, capital outlay, debt service, interfund transactions, operating contingency and unappropriated balance are the levels of control established by resolution. The budget is adopted and appropriations are made no later than June 30<sup>th</sup>.

The detail budget document, however, is required to contain more specific detailed information for the above-mentioned expenditure categories. Unexpected additional resources may be added to the budget through the use of a supplemental budget and appropriations resolution. A supplemental budget requires hearings before the public, publication in newspapers, and approval by the Board of Directors. Original and supplemental budgets may be modified by the use of appropriations transfers between the levels of controls. Such transfers require the approval of the Board of Directors.

Expenditures cannot legally exceed the appropriation levels. Appropriations lapse at the end of each fiscal year. Expenditures of the various funds shown in the financial statements were within authorized appropriation levels.

#### 3. Cash and Investments

Cash and investments of the District consisted of the following at June 30, 2018:

Cash on deposit with financial institutions	\$ 192,488
Local Government Investment Pool	1,926,445
	 _
Total	\$ 2,118,933

#### **Deposits**

The insurance and collateral requirements for deposits are established by banking regulations and Oregon law. Federal Deposit Insurance Corporation (FDIC) insurance of \$250,000 applies to total deposits at each financial institution. When balances exceed \$250,000, ORS 295.002 requires the bank depository to enter into an agreement described in ORS 295.008(2)(b) and to deposit securities pursuant to ORS 295.015(1). The Oregon State Treasurer's Office facilitates these agreements and maintains a list of qualified depositories. Well capitalized depository banks must pledge securities with a value of at least 10 percent of their quarter-end public fund deposits, unless otherwise directed by the Oregon State Treasurer. Adequately capitalized or undercapitalized bank depositories are required to pledge collateral valued at 110 percent of their uninsured public fund deposits. The securities are held by a custodian for the benefit of the State of Oregon. Any balances in excess of the FDIC insurance plus 10 percent are considered exposed to custodial

#### **Notes to Financial Statements - Continued**

#### June 30, 2018

#### 3. Cash and Investments (continued)

credit risk. Custodial credit risk for deposits in the risk that, in the event of bank failure, the District will be unable to recover deposits or collateral securities in the hands of an outside party. At June 30, 2018, deposits were fully collateralized.

#### **Investments**

Oregon Revised Statutes 294.035 authorizes the District to invest in general obligations of the U.S. government and its agencies, bankers' acceptances, commercial paper rated A-2 or better by Standard & Poor's Corporation or P-2 by Moody's Investors Service, and the state of Oregon Local Government Investment Pool (LGIP), among others.

The only investments held by the District at June 30, 2018 were amounts deposited with the state of Oregon LGIP. The District's investment in the LGIP is carried at cost, which approximates fair value. The state of Oregon's investment policies used in administering the LGIP are governed by statute and the Oregon Investment Council (the Council). The State Treasurer is the investment officer for the Council and is responsible for the funds on deposit in the State Treasury. The State Treasury's investments in short-term securities are limited by the portfolio rules established by the Oregon Short-term Fund Board and the Council. In accordance with Oregon statutes, the investment funds are invested and the investments are those funds managed, as a prudent investor would do, exercising reasonable care, skill, and caution.

Interest Rate Risk. Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the risk that its fair value will decline if interest rates rise. In order to manage the interest rate risk of its investments, the District only invests in the LGIP. The LGIP has rules that require at least 50 percent of its investments to mature within 93 days, not more than 25 percent may mature in over a year, and all other investments must mature in no more than three years.

*Credit Risk.* Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligation. Investments in the LGIP are not required to be rated for credit risk.

Custodial Credit Risk – Investments. Custodial credit risk is the risk that, in the event of the failure of the counterparty to a transaction, the District will not be able to recover the value of an investment or collateral securities in the possession of an outside party. The LGIP's portfolio rules provide that broker/dealers meet certain qualifications and that investments are delivered to and held by a third-party custodian which holds the securities in the state of Oregon's name.

## **Notes to Financial Statements - Continued**

## June 30, 2018

## 4. Capital Assets

The following is a summary of changes in capital assets during the fiscal year:

	Balance lly 1, 2017	Additions		Disposals		Balance June 30, 2018		
	<i>J</i> ,							
Land	\$ 656,596	\$	-	\$	-	\$	656,596	
Depreciable capital assets:								
Equipment	89,353		-		-		89,353	
Vehicles	148,142		-		-		148,142	
Office equipment	 208,415						208,415	
Total depreciable capital assets	 445,910						445,910	
Total capital assets	1,102,506		-		-		1,102,506	
Less: accumulated depreciation								
Equipment	(83,566)		(4,832)		-		(88,398)	
Vehicles	(105,322)		(17,412)				(122,734)	
Office equipment	 (178,023)		(12,147)				(190,170)	
Total accumulated depreciation	 (366,911)		(34,391)				(401,302)	
Net capital assets	\$ 735,595	\$	(34,391)	\$		\$	701,204	

Depreciation expense of \$34,391 was charged to Conservation expenditures during the year ended June 30, 2018.

#### 5. Loans Receivable

The District has established a loan fund to help local residents fund projects related to conservation and improve water quality. Loan terms depend on the project being funded.

During the year ended June 30, 2018 the District loaned \$17,312 to local residents under the terms of this loan fund and received \$44,822 in repayments of principal and \$3,013 of interest.

		Balance					E	Balance		
	Ju	ly 1, 2017	Ne	w Loans	Re	epayments	June	e 30, 2018		
Loans receivable	\$	114,648	\$	17,312	\$	(44,822)	\$	87,138		

#### **Notes to Financial Statements - Continued**

June 30, 2018

## 5. Loans Receivable (continued)

The schedule of future amounts to be received is as follows:

Year ending June 30,	 Principal				
2019 2020	\$ 26,778 24,168				
2021 2022 2023	 17,682 15,683 2,827				
Total	\$ 87,138				

#### 6. Long Term Liabilities

## Oregon Department of Environmental Quality

The District has a revolving loan agreement with Oregon Department of Environmental Quality (DEQ). Under the terms of the loan the District may draw up to \$250,000 to loan to local residents to fund projects to improve water quality. The loan accrues interest at 2.63% and repayment only begins after the final loan request is made by the District. If the District complies with all requirements of the loan agreement the DEQ will forgive 30% of the loan, together with any interest accrued on that amount.

During the year ended June 30, 2018 the District drew \$25,000 under the loan agreement and wrote back on \$62,588 of debt forgiveness from prior year due to rolling their loan into a new loan in order to make additional draws, bringing the total drawn to \$279,251. The additional loan draw was not finalized during the year ended June 30, 2018.

	]	Balance						Loan	Balance			
	Jul	ly 1, 2017	New Loans		Repayments		Forgiveness		June 30, 2018			
		_								_		
DEQ	\$	191,663	\$	25,000	\$	-	\$	62,588	\$	279,251		

#### **Notes to Financial Statements - Continued**

June 30, 2018

## **6.** Long Term Liabilities (continued)

Future payments under the terms of these loans are follows:

Year ending June 30,	 Principal	Interest	Total
2020	\$ 279,251	6,311	285,562
Total	\$ 279,251 \$	6,311 \$	285,562

No interest expense has been recorded as a direct function expense for the year ended June 30, 2018.

#### 7. Leases

The District leases office space under the terms of an operating lease. The lease requires monthly payments and expires on February 28, 2019. The District may terminate the lease on or after March 1, 2017 by giving 120 days written notice. Total rent expense under the term of this lease agreement was \$81,459 for the year ended June 30, 2018.

Future requirements under the terms of these operating leases are as follows:

Year ending June 30,

2019	\$ 54,295
Total	\$ 54,295

#### **Notes to Financial Statements - Continued**

June 30, 2018

## 8. Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters for which the District has purchased insurance coverage. No losses were incurred during the prior three years ended June 30, 2018 that exceeded the District's insurance coverage.

#### 9. Retirement Plan

The District sponsors a 457(b) retirement plan allowing eligible employees to contribute a portion of their compensation to the Plan. The District contributes 7.5% percent of the employees' compensation to the Plan. During the year ended June 30, 2018 the District contributed \$77,682 to the Plan.

# COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS AND SCHEDULES

# Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – Conservation Grants Fund

		Original Budget		Final Budget		Actual	Variance to Final Budget Positive (Negative)		
REVENUES:									
Grant income Other income	\$	39,980	\$	74,074	\$	86,474	\$	12,400	
Total revenues		39,980		74,074		86,474		12,400	
EXPENDITURES:									
Materials and services		671,438	_	632,600		607,801		24,799	
Total expenditures		671,438		632,600		607,801		24,799	
Excess of revenues over (under) expenditures		(631,458)		(558,526)		(521,327)		37,199	
OTHER FINANCING SOURCES (USES): Transfers in Transfers out		586,250		384,875		384,875		- -	
Total other financing sources (uses)		586,250		384,875		384,875			
Change in fund balance		(45,208)		(175,651)		(136,452)		37,199	
Beginning fund balance		155,000		292,070		290,070		(2,000)	
Ending fund balance	\$	109,792	\$	118,419	\$	153,618	\$	35,199	

## Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – Conservation Loan Fund

	Original Budget		Final Budget		Actual		Variance to Final Budget Positive (Negative)	
REVENUES:								
Interest income Proceeds from conservation loan Repayments on loans receivable	\$	2,498 200,000 42,369	\$	2,479 210,800 43,857	\$	2,148 25,000 44,822	\$	(331) (185,800) 965
Total revenues		244,867		257,136		71,970		(185,166)
EXPENDITURES:								
Loan distribution Debt service		200,000 19,217		203,979		17,312		186,667
Total expenditures		219,217		203,379		17,312		186,667
Excess of revenues over (under) expenditures		25,650		53,157		54,658		1,501
OTHER FINANCING SOURCES (USES): Transfers in								
Total other financing sources (uses)				-		-		-
Change in fund balance		25,650		53,157		54,658		1,501
Beginning fund balance		176,714		181,548				<u>-</u>
Ending fund balance	\$	202,364	\$	234,705	\$	236,206	\$	1,501

## Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – Building Reserve Fund

	Original Budget		Final Budget		Actual		Variance to Final Budget Positive (Negative)	
REVENUES:								
Interest income	\$	3,000	\$	3,000	\$	2,430	\$	(570)
Total revenues		3,000		3,000		2,430		(570)
EXPENDITURES:								
Materials and services Capital outlay Debt service		300,150 3,600,000 230,000		200,000		105,666		94,334
Total expenditures		4,130,150		200,000		105,666		94,334
Excess of revenues over (under) expenditures		(4,127,150)		(197,000)		(103,236)		93,764
OTHER FINANCING SOURCES (USES): Proceeds from long-term debt Transfers in		4,000,000 160,000		4,000,000 125,000		125,000		(4,000,000)
Total other financing sources (uses)		4,160,000		4,125,000		125,000		(4,000,000)
Change in fund balance		32,850		3,928,000		21,764		(3,906,236)
Beginning fund balance		68,000		3,131		3,131		
Ending fund balance	\$	108,850	\$	3,931,131	\$	24,895	\$	(3,906,236)

# Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual – Working Lands Legacy Fund

	Original Final Budget Budget				Actual		ariance to nal Budget Positive Negative)
REVENUES:							
Interest income Grant income	\$	1,250 129,000	\$	- -	\$ 1,056	\$	1,056
Total revenues		130,250			1,056		1,056
EXPENDITURES:							
Materials and services Capital outlay		20,000		15,000 1,300,000	 -		15,000 1,300,000
Total expenditures		20,000		1,315,000	 		1,315,000
Excess of revenues over (under) expenditures		110,250		(1,315,000)	1,056		1,316,056
OTHER FINANCING SOURCES (USES): Transfers in Debt proceeds		13,304		10,000 1,300,000	 - -	(	(10,000)
Total other financing sources (uses)		13,304		1,310,000		(	(1,310,000)
Change in fund balance		123,554		(5,000)	1,056		6,056
Beginning fund balance		27,000		31,432	 31,433		1
Ending fund balance	\$	150,554	\$	26,432	\$ 32,489	\$	6,057

## **Combining Balance Sheet – Nonmajor Governmental Funds**

# June 30, 2018

	Bı	uilding		orking ands	
		rve Fund	Lega	acy Fund	 Γotal
ASSETS:					
Cash and investments	\$	24,895	\$	32,489	\$ 57,384
Total assets	\$	24,895	\$	32,489	\$ 57,384
FUND BALANCES:					
Assigned (building and equipment reserve)	\$	24,895	\$	32,489	\$ 57,384
Total fund balances		24,895		32,489	 57,384
Total liabilities and fund balances	\$	24,895	\$	32,489	\$ 57,384

# Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Governmental Funds

	Building Reserve Fund		ing Lands acy Fund	Total		
REVENUES:			 			
Interest income	\$	2,430	\$ 1,056	\$	3,486	
Total revenues		2,430	 1,056		3,486	
EXPENDITURES: Current:						
Materials and services		105,666	 		105,666	
Total expenditures		105,666	 		105,666	
Revenues over (under) expenditures		(103,236)	 1,056		(102,180)	
OTHER FINANCING SOURCES (USES): Transfers in		125,000	<u>-</u>		125,000	
Change in fund balances		21,764	 1,056		22,820	
Fund balance, beginning of year		3,131	 31,433		34,564	
Fund balance, end of year	\$	24,895	\$ 32,489	\$	57,384	

## Schedule of Property Tax Transactions

Transactions by Year	Property Taxes Uncollected, Beginning	Levy as Extended by Assessor	Discounts	Collections	Adjustments	Property Taxes Uncollected, Ending
2017-2018	\$ -	\$ 2,346,580	\$ (61,161)	\$ (2,234,302)	\$ (4,399)	\$ 46,717
2016-2017	42,811	-	28	(17,028)	(2,003)	23,808
2015-2016	24,984	-	4	(6,118)	(754)	18,116
2014-2015	17,722	-	1	(4,407)	(461)	12,855
2013-2014	11,353	-	-	(2,005)	(114)	9,234
2012-2013	8,583	-	-	(192)	73	8,464
2011-2012	7,049	-	-	(119)	23	6,953
2010-Prior	12,284			(217)	1,105	13,172
	\$ 124,786	\$ 2,346,580	\$ (61,129)	\$ (2,264,388)	\$ (6,531)	\$ 139,318

# INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS



# Independent Auditor's Report Required by Oregon State Regulations

To the Board of Directors Clackamas County Soil and Water Conservation District Clackamas County, Oregon

We have audited the basic financial statements of Clackamas Soil and Water Conservation District (the District) as of and for the year ended June 30, 2018 and have issued our report thereon dated December 18, 2018. We conducted our audit in accordance with auditing standards generally accepted in the United States of America.

### Compliance

As part of obtaining reasonable assurance about whether Clackamas Soil and Water Conservation District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Revised Statutes as specified in Oregon Administrative Rules OAR 162-10-000 to 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and, accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to the following:

- Deposit of Public Funds with Financial Institutions (ORS Chapter 295)
- Indebtedness limitations, restrictions and repayment
- Insurance and Fidelity Bond Coverage
- Budgets legally required (ORS Chapter 294)
- Public Contracting and Purchasing
- Programs Funded From Outside Sources
- Authorized investment of surplus funds (ORS Chapter 294)

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In connection with our testing nothing came to my attention that caused us to believe Clackamas Soil and Water Conservation District was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations.

#### OAR 162-10-0230 Internal Control

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Clackamas Soil and Water Conservation District's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report is intended for the information of the board of directors and management of Clackamas Soil and Water Conservation District and the Oregon Secretary of State and is not intended to be and should not be used by anyone other than these parties.

December 18, 2018

Kichard Winhel, CPA